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ACTION EUR-01

INFO	LOG-00	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00	EB-01
	OIGO-01	H-01	INM-02	TEDE-00	INR-00	IO-16	L-01
	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-00
	PRS-01	P-01	SB-00	SCT-03	SNP-00	SP-00	SR-00
	SSO-00	SS-00	STR-01	TRSE-00	T-00	USIE-00	SNIS-00
	NISC-02	PMB-00	PRM-10	PRME-01	DRL-09	G-00	/057W

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O 282048Z JUL 94
 FM USEU BRUSSELS
 TO SECSTATE WASHDC IMMEDIATE
 INFO ALLEU COLLECTIVE PRIORITY
 USMISSION USUN NEW YORK PRIORITY
 USMISSION GENEVA PRIORITY
 SECDEF WASHDC PRIORITY
 JOINT STAFF WASHDC PRIORITY
 AMEMBASSY NAIROBI PRIORITY
 AMEMBASSY KINSHASA
 AMEMBASSY ADDIS ABABA
 AMEMBASSY BUJUMBURA
 AMEMBASSY DAR ES SALAAM
 AMEMBASSY KAMPALA
 CINCUSAREUR HEIDELBERG GE
 CINCUSAFE RAMSTEIN AB GE

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DEPT FOR EUR/RPE, AF/E, AF/C, MGRW02, PRM/AAA, PM/ISP,
 IO/PHO, IO/ESA, IO/UNP, DRL/AAA

DEPT PASS TO USAID FOR AID/A, AID/BHR, AID/BHR/OFDA,
 AID/BHR/FFP, AID/PPC, AID/PPC/DC, VAN EGMOND, AND AID/AFR

GENEVA FOR RMA

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 ROME ALSO FOR FODAG

NAIROBI FOR DART AND REFCOORD

UNITED STATES DEPARTMENT OF STATE
 REVIEW AUTHORITY: ARCHIE M BOLSTER
 DATE/CASE ID: 06 MAY 2011 201005065

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E.O. 12356: N/A

TAGS: PREF, PREL, PHUM, RAID, MOPS, RW, EUN
SUBJECT: MGRW02: EU COMMISSION REACTION TO AID DIRECTOR
ATWOOD'S LETTER ON RWANDA CONFERENCE; ECHO OFFICE
OBSERVATIONS ON EMERGENCY AID

REFS: (A) STATE 201379, (B) ALBRIGHT FAX OF 7/27, (C)
USEU BRUSSELS 8285

1. AS REQUESTED IN REF. A, ON JULY 28 WE DELIVERED USAID ADMINISTRATOR ATWOOD'S LETTER ON RWANDA TO PETER POOLEY, DIRECTOR OF THE EU COMMISSION'S DG VIII (DEVELOPMENT). WE ALSO TOOK THE LIBERTY OF ADDRESSING ANOTHER COPY TO COMMISSION VICE PRESIDENT MARIN, SINCE HE HAS OVERALL RESPONSIBILITY FOR EU DEVELOPMENT AND ASSISTANCE. AMBASSADOR EIZENSTAT ADDED SUPPORTING LETTERS TO BOTH MARIN AND POOLEY.

2. POLITICAL COUNSELOR AND POLOFF MET LATER IN THE DAY WITH GIOVANNI LIVI, DIRECTOR FOR EASTERN AND SOUTHERN AFRICA IN DG VIII, AND WITH ROBERT COX, ACTING DIRECTOR OF THE EU EMERGENCY HUMANITARIAN ASSISTANCE OFFICE (ECHO). BOTH TOLD US THAT THE COMMISSION APPRECIATED MR. ATWOOD'S LETTER. HOWEVER, THE EU WILL HAVE TO BE REPRESENTED AT THE U.N. DONOR MEETING IN GENEVA ON AUG. 2 ONLY BY ITS GENEVA MISSION. STAFFING IS VERY THIN IN THE COMMISSION RIGHT NOW, ALTHOUGH BOTH COX AND LIVI ARE

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ANXIOUS TO SPEAK WITH THE U.S. DELEGATION TO THE GENEVA MEETING ON AUG. 3, IF MEMBERS CAN RETURN TO WASHINGTON VIA BRUSSELS. COX SAID THAT UNFORTUNATELY THE OPERATIONAL DEMANDS OF THE RWANDA CRISIS MAKE IT IMPOSSIBLE TO SPARE ANYONE FROM BRUSSELS TO GO TO GENEVA. POOLEY LEAVES JULY 29 ON COMMISSION BUSINESS THAT WILL KEEP HIM OUT OF BRUSSELS MOST OF AUGUST.

3. WE ALSO DISCUSSED WITH COX SOME AREAS IN WHICH GREATER EU EFFORTS IN RWANDA COULD BE USEFUL; COX HAD ASKED FOR U.S. INPUT (REF. C). PER INFORMATION GATHERED BY EUR/RPE (REF. B), POLCOUNS SUGGESTED THREE AREAS IN WHICH THE EU MIGHT CONSIDER INPUT: SANITATION, UNICEF INFRASTRUCTURE PROGRAMS, AND JEEPS AND TRUCKS.

4. COX REPLIED THAT ECHO HAD PREVIOUS EXPERIENCE WITH

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SANITATION AND MIGHT BE ABLE TO HELP WITH "PART OF THE ANSWER." HE SAID ECHO WAS CURRENTLY DISCUSSING SANITATION WITH UNHCR AND THE ICRC. DECONTROLLED/UNCLASSIFIED

5. COX WAS LESS POSITIVE ABOUT UNICEF PROJECTS BUT EXPRESSED SOME INTEREST, PERHAPS PARADOXICALLY BECAUSE THE PROJECTS WENT SOMEWHAT BEYOND TRADITIONAL STRICT HUMANITARIAN ASSISTANCE MANDATES. ESPECIALLY SINCE THE EU IS DIVERTING DEVELOPMENT FUNDS TO PAY FOR RWANDA, AND THIS IS CAUSING PROBLEMS WITH THE EUROPEAN PARLIAMENT, HE INDICATED, ECHO MIGHT BE PREPARED TO LOOK AT SOME INFRASTRUCTURE PROJECTS DESIGNED TO ENCOURAGE AND FACILITATE REFUGEE RETURN.

6. COX ALSO SAID HE BELIEVED ECHO HAD MADE SOME
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CONTRIBUTIONS TO MEETING TRANSPORTATION NEEDS, ALTHOUGH STRICTLY SPEAKING THAT WAS NOT IN THEIR MANDATE.

7. COX COMMENTED POSITIVELY ON THE SCOPE AND DIRECTION OF U.S. ASSISTANCE, ESPECIALLY THE EMPHASIS ON CLEAN WATER. IN ADDITION, HE SAID, HE HOPED WE COULD HELP FURTHER ON TRANSPORTATION LOGISTICS AND FIND WAYS BOTH

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TO KEEP SCARE PROPAGANDA OFF THE AIRWAVES AND TO GET AN

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ALTERNATIVE RADIO STATION UP AND RUNNING, SUCH AS
DESIRED BY THE FRENCH NGO, RADIO FRANCE LIBERTE. COX
ALSO SAID HE WOULD APPRECIATE LEARNING U.S. THINKING ON
THE PROBLEM OF ARMED RWANDANS IN ZAIRE. DECONTROLLED/UNCLASSIFIED

8. INTERESTINGLY, IN LIGHT OF UNHCR COMMENTS MADE TO US
EARLIER IN THE WEEK ABOUT CUMBERSOME ECHO REQUIREMENTS
DESIGNED TO ENSURE FINANCIAL ACCOUNTABILITY (SEPTEL),
COX CONFIDED THAT ECHO WAS FINDING THE DEMANDS OF ITS
OWN PROCEDURES A DIFFICULT BURDEN IN A FAST-DEVELOPING
CRISIS LIKE RWANDA. WHEN THESE PROCEDURES HAD BEEN
DEvised, HE SAID, ECHO WAS THINKING IN TERMS OF A
LONG-TERM PROBLEM SUCH AS BOSNIA. HE ALSO SAID THAT,
DESPITE COMPLAINTS FROM SOME NGO'S, ECHO HAD DECIDED TO
GO WITH UN COORDINATION MECHANISMS IN RWANDA, ESPECIALLY
UNHCR.

9. COX WAS CONCERNED ABOUT THE DEBATE WHICH HAS BEEN
KINDLED IN THE EU OVER GROWING NEEDS FOR EMERGENCY AID
IN MONEY. IN 1992, HE SAID, ECHO SPENT 400 MILLION ECU; IN
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1993 600 MILLION ECU. AS A RESULT OF THE PLIGHT OF
RWANDAN REFUGEES, THE EU DECIDED IN THE LAST FEW WEEKS
TO CONVERT 150 MILLION ECU IN LONE DEVELOPMENT FUNDS TO
EMERGENCY ASSISTANCE. (1 ECU EQUALS APPROX 1.2 USD.)
THE EU BUDGET AUTHORITIES HAVE BEEN RELATIVELY KIND TO
ECHO UP TO NOW, COX SAID, BUT HE WAS AFRAID THAT PERIOD
MIGHT BE OVER. THERE IS A GROWING DESIRE, HE SAID, TO
LOOK FOR WAYS THAT POLITICAL MEANS AND THE EU "COMMON
FOREIGN AND SECURITY POLICY" COULD BE USED TO PREVENT
PROBLEMS FROM REACHING THE SIZE OF THE CRISIS IN
RWANDA.

DRAFTED: POL-KLANG; APPROVED: POL-JGREENWALD.

EIZENSTAT

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